

07-10

STATEMENT OF POLICY

Mosquito Control

Policy

The National Association of County and City Health Officials (NACCHO) recognizes the need for successful, coordinated mosquito management programs at the local level. NACCHO supports the provision of funds and research to create, integrate, and coordinate local mosquito control plans with existing district and state plans.¹ These plans should incorporate the vector management framework outlined by the World Health Organization (WHO),² integrate "One Health" approaches to address environmental sources of emerging infectious diseases,³ and build on the work of the Mosquito Control Collaborative to disseminate recommendations for addressing funding and research needs for local mosquito control programs.¹

Recognizing that mosquito control activities are decentralized and localized,⁴ NACCHO calls for sustained funding for mosquito control programs, policies, and education efforts from the local, state, and federal level. NACCHO urges Congress, state, local, governing and administrative agencies to fully fund and maintain sustained funding to provide technical assistance, education, and research for local health departments and mosquito control programs to do the following:

- Improve their capability and capacity to predict and avoid new mosquito-borne diseases.
- Support emergency management actions for mosquito-borne disease outbreaks.⁵
- Address resident, businesses, and citizen's behavior and practices relating to mosquitoes.
- Implement integrated mosquito management programs designed to benefit or cause minimal harm to people, domestic animals, wildlife, and the environment.²
- Support the development and application of policies to address social injustices that contribute to the disproportionate burden of vector-borne or collateral disease on affected populations.⁶

NACCHO and its members will continue to work with partners such as public works, mosquito control districts, natural resources, and other agencies⁷ to further enhance the effectiveness of mosquito and vector control activities. NACCHO also has broader, related recommendations for <u>Vector-Borne Disease</u> as well as <u>Climate Change</u>, which contributes to the global change in mosquito distribution and the corresponding spread of mosquito-borne diseases;^{8,9,10,11}

Justification

Mosquito-borne diseases affect millions of people worldwide each year and will be an ongoing challenge in the United States for the foreseeable future. West Nile virus (WNV), introduced to the United States in 1999, has since become an endemic health problem, afflicting citizens on a yearly basis; the disease circulates in all 48 contiguous United States, with 96% of



counties reporting evidence of transmission in humans, mosquitoes, birds, horses, and other mammals.¹² Mosquito-borne diseases affect millions of people worldwide each year and will be an ongoing challenge in the United States for the foreseeable future. *Aedes aegypti*, an invasive species, can spread chikungunya, dengue, Mayaro, yellow fever, and Zika viruses. West Nile virus (WNv), introduced to the United States in 1999, is now an endemic health problem, afflicting citizens on a yearly basis; the disease circulates in all 48 contiguous United States, with 96% of counties reporting evidence of transmission in humans, mosquitoes, birds, horses, and other mammals.¹² Eastern Equine Encephalitis virus (EEE), which is also endemic in the United States, can result in a rare but serious neuroinvasive disease. While not common—usually fewer than 10 cases are reported each year—the mortality rate is incredibly high at around 33%.¹³ Both WNv and EEE also cause illness and death in wildlife and domestic animals.

To combat mosquitoes and the public health hazards they present, many states and localities have established mosquito control programs. These programs can include gathering surveillance data for medical and environmental networks to detect possible outbreaks and managing prevention, public education, and vector control.^{14,15,16} A 2012 survey of all 50 state health departments and 30 large city and county health departments assessed the changes in funding for essential personnel and collective capacity for mosquito-borne disease surveillance since 2004.¹⁷ Citing budget cuts, respondents indicated a 41% reduction in staff for surveillance, a 58% reduction in mosquito trapping activities, and a 68% decrease in mosquito testing. Sustainable funding for vector control staff training, surveillance activities, equipment, and supplies for mosquito control will be necessary to address these gaps in meeting core competencies.

The expanding presence of *Aedes* mosquitoes (e.g., *Aedes aegypti*, *Aedes albopictus*) in the United States could sustain local transmission of several emerging or tropical diseases (e.g., chikungunya, dengue, Zika), under the right circumstances. In 2016, CDC activated its Incident Management System and, working through the Emergency Operations Center,¹⁸ centralized its response to the outbreaks of Zika virus occurring in the Americas. The increasing prevalence and changing distribution of mosquito-borne diseases, as demonstrated by the Zika virus, can be partially attributed to climate change and increasing immigration and global travel.⁹

WNV, EEE, chikungunya, dengue and Zika virus are examples of endemic and emerging mosquito-borne diseases in the U.S. that pose threats to the public's health, but they are not the only ones. Changes to the environment (both built and natural), increased globalization, and other shifts make current mosquito control challenges ongoing and new threats and circumstances inevitable. One-off funding for the latest public health threat without sustained infrastructure and support has resulted in a vector control system that needs improvement, as well as gaps in mosquito control, which have direct ramifications for human health. Therefore, local health departments and mosquito control programs have a pressing need for funding and support for mosquito-borne disease surveillance programs, vector control policies, and legislation to enhance the development of integrated mosquito management programs throughout the United States and aid in the overall protection of public health.

References

- 1. Association of State and Territorial Health Officials. (2005). *Public Health Confronts the Mosquito: Developing Sustainable State and Local Mosquito Control Programs*. Retrieved February 15, 2018, from http://www.astho.org/Programs/Environmental-Health/Natural-Environment/confrontsmosquito/
- 2. World Health Organization. (2012). *Handbook for integrated vector management*. Retrieved February 15, 2018, from http://apps.who.int/iris/bitstream/10665/44768/1/9789241502801_eng.pdf
- 3. CDC. (2013). One Health. Retrieved February 15, 2018, from http://www.cdc.gov/onehealth/
- 4. NACCHO. (2017). *Mosquito Control Capabilities in the U.S.* Retrieved January 23, 2018, from https://www.naccho.org/uploads/downloadable-resources/Mosquito-control-in-the-U.S.-Report.pdf
- Association of State and Territorial Health Officials. (n.d.). Before the Swarm: Guidelines for the Emergency Management of Vector-Borne Disease Outbreaks. Retrieved February 15, 2018, from <u>http://www.astho.org/Programs/Environmental-Health/Natural-Environment/Vector-Borne-and-Zoonotic-Diseases/Before-the-Swarm-Guidelines-for-the-Emergency-Management-of-Vector-Borne-Disease-Outbreaks/</u>
- van den Berg, H., Mutero, C. M., & Ichimori, K. (2012). *Guidance on policy-making for Integrated Vector Management*. Retrieved February 15, 2018, from <u>http://apps.who.int/iris/bitstream/10665/44766/1/9789241502795_eng.pdf</u>
- U.S. Environmental Protection Agency. (2012). Joint Statement on Mosquito Control in the United States from the U.S. Environmental Protection Agency (EPA) and the U.S. Centers for Disease Control and Prevention (CDC). Retrieved February 15, 2018, from <u>http://www2.epa.gov/mosquitocontrol/joint-statement-mosquitocontrol-united-states</u>
- 8. NACCHO. (2014). *Statement of Policy: Climate Change*. Retrieved February 15, 2018, from https://www.naccho.org/uploads/downloadable-resources/07-09-Climate-Change.pdf
- Gubler, D. J., Reiter, P., Ebi, K. L., Yap, W., Nasci, R., & Patz, J. A. (2001). Climate variability and change in the United States: potential impacts on vector-and rodent-borne diseases. *Environmental Health Perspectives*, 109(Suppl 2): 223-233.
- 10. NACCHO. (2014). *Statement of Policy: Vector Borne Disease*. Retrieved February 15, 2018, from https://www.naccho.org/uploads/downloadable-resources/14-05-Vector-Borne-Disease.pdf
- 11. Environmental Defense Fund, NACCHO, and George Mason University. (2014). *Are We Ready: Report 2: Preparing for the Public Health Challenges of Climate Change*. Retrieved on February 15, 2018, from <u>http://www.ruralclimatenetwork.org/sites/default/files/AreWeReadyReport2.pdf</u>
- 12. CDC. (2013). *West Nile Virus in the United States: Guidelines for Surveillance, Prevention, and Control.* Retrieved February 15, 2018, from <u>http://www.cdc.gov/westnile/resources/pdfs/wnvGuidelines.pdf</u>
- 13. CDC (2021). Retrieved April 23, 2021, from https://www.cdc.gov/easternequineencephalitis/index.html
- U.S. Environmental Protection Agency. (2014). Mosquito Control: About Mosquitoes, Preventing Mosquitoes, Mosquito Repellents, Pesticides for Mosquito Control. Retrieved February 15, 2018, from <u>http://www.epa.gov/mosquitocontrol</u>
- 15. CDC. Mosquito Control webpage. Retrieved February 15, 2018, from https://www.cdc.gov/westnile/vectorcontrol/index.html
- Del Rosario, K., Richards, S., Anderson, A., & Balanay, J. (2014). Current Status of Mosquito Control Programs in North Carolina: The Need for Cost-Effectiveness Analysis. *NEHA Journal of Environmental Health.* 76(8): 8-14.
- 17. Council of State and Territorial Epidemiologists. (2012). Assessment of Capacity in 2012 for the Surveillance, Prevention and Control of West Nile Virus and Other Mosquito-borne Virus Infections in State and Large City/County Health Departments and How it Compares to 2004. Retrieved February 15, 2018, from http://www.cste2.org/docs/VBR.pdf

- Emergency Operations Centers: CDC Emergency Operations Center (EOC). CDC. Retrieved February 15, 2018, from <u>http://www.cdc.gov/phpr/eoc.htm</u>
- 19. World Health Organization. Zika virus and complications webpage. Retrieved February 15, 2018, from www.who.int/emergencies/zika-virus/en/

Record of Action

Proposed by NACCHO Vector Control Workgroup Adopted by NACCHO Board of Directors July 11, 2007 Updated July 2012 Updated July 2016 Updated March 2018 Updated April 2021