



**REQUEST FOR PROPOSALS**  
**Evaluation Consultant**  
**Due by August 17<sup>th</sup>, 2022, 11:59 ET**

**Summary Information**

**Project Title:** Overdose Response Strategy Pilot Projects Evaluation  
**Proposal Due Date and Time:** August 17th, 2022, at 11:59 pm E.T.  
**Selection Announcement Date:** On or around August 30th, 2022  
**Source of Funding:** Centers for Disease Control and Prevention  
**NOA Award No.:** 5 NU38OT000306-04-00  
**Maximum Funding Amount:** Up to \$60,000.  
**Estimated Period of Performance:** September 1, 2022 – July 31, 2023.  
**Point of Contact for Questions Regarding this Application:** Audrey Eisemann, Sr. Program Analyst, Injury and Violence Prevention ([aeisemann@naccho.org](mailto:aeisemann@naccho.org))  
**Submission Process:** Proposals should be submitted electronically, in pdf format, via e-mail to: [IVP@naccho.org](mailto:IVP@naccho.org) with the subject title “Overdose Response Strategy Pilot Projects Evaluation.”

Event	Date/Time
Application Submission Deadline	August 17, 2022 at 11:59 pm E.T.
Award Notification Date	On or around August 30, 2022
Period of Performance	September 1, 2022 – July 31, 2023

**Purpose**

The National Association of County and City Health Officials (NACCHO) is seeking a consultant to conduct a cross site evaluation and program review of the past four (4) and upcoming final year (total five years overall) of the [Overdose Response Strategy \(ORS\) Pilot Projects](#). The ORS is a public health and public safety collaboration between CDC and the Office of National Drug Control Policy’s (ONDCP) High Intensity Drug Trafficking Area (HIDTA) program, supporting joint efforts to reduce overdose deaths at the local, state, and regional level. The ORS is implemented by state teams made up of Drug Intelligence Officers (DIO) and Public Health Analysts (PHA), who work together on drug overdose issues within and across sectors, states and territories.

**Organizational Background**

NACCHO is a membership association representing the nearly 3,000 local health departments across the United States. NACCHO’s vision is health, equity, and security for all people in their communities through public health policies and services. NACCHO’s mission is to improve the health of communities by strengthening and advocating for local health departments. Since its inception, NACCHO has sought to improve the public's health while adhering to a set of core values: equity, excellence, participation, respect, integrity, leadership, science & innovation. For more information on NACCHO, please visit [www.naccho.org](http://www.naccho.org).

## **Description and Availability of Funds**

NACCHO will award up to \$60,000 to an evaluation consultant to support NACCHO. The period of performance shall begin September 2022 through July 2023.

## **ORS Pilot Projects Background**

Over the past 4 years, 26 awards have been made in 14 states to implement overdose prevention projects with a cross-sector partnership between public safety and public health. These projects span a variety of interventions such as post-overdose outreach teams, overdose education and naloxone distribution in jails, and connecting overdose survivors to peer recovery coaches/specialists (project overviews are available under ORS Pilot Projects [here](#)). In the coming year, NACCHO expects to award up to around 10 additional awards. The ORS Pilot Projects initiative includes varied categories of funding depending on the stage each project is in: planning, implementation, and expansion. Sites had the opportunity to apply for consecutive years of funding. One site has received funding for all four project periods so far, while other projects have had between 1-3 years of funding. Some sites chose to discontinue applying for pilot project funding through the ORS, and others were not selected for an award in subsequent years after applying.

Project teams must consist of a partner from both a public health organization such as a local treatment organization, community-based organization, or local health department, and from a public safety organization such as law enforcement, emergency medical services, or the judicial system. Each project is required to submit an application with support of the ORS Public Health Analyst (PHA) as a requirement of the funding.

All pilot projects are required to develop evaluation plans and final reports over the course of participating in this initiative, as well as site-specific deliverables (e.g. implementation protocols). Additionally, the TA approach has varied over the course of the 5 years of this project, but it has included virtual TA, peer learning opportunities, professional development through conferences, in-person and virtual all-site meetings, and site visits.

## **Guiding Questions**

The following guiding questions outline the broad focus of this evaluation. The selected consultant will work with NACCHO to develop more detailed and specific questions through the course of the project.

### **Project Status and Sustainability**

- To what extent have the projects continued after the pilot project funding period ends? What factors facilitated or were barriers to continuation or discontinuation?

### **Project Impact**

- What overall outcomes have been achieved across the projects?
- How have the projects contributed to a reduction in fatal and nonfatal overdoses?

### **Project Partnerships**

- What types of partners were engaged and participated in the development, implementation, and evaluation of the ORS Pilot Projects (e.g. agencies, organizations, leaders)?
- What factors facilitated or were barriers to forming sustainable cross-sector partnerships?

### **Public Safety Engagement/Participation**

- To what extent did public safety partner(s) participate in the project? What impact did their level of participation have on the project? What is the impact (e.g. at the individual level, community level, agency-level, policy and or systems-level) of partnerships formed across ORS Pilot Projects to address the opioid epidemic?

### **Project Implementation**

- What patterns in implementation are observed across pilot sites?
- How does project implementation relate to project outcomes?

### **Project Trends**

- To what extent were there trends across all of the pilot projects? How can these trends inform future work on overdose response and prevention?

### **Technical Assistance for sites provided by NACCHO**

- What was the experience of the pilot sites with the technical assistance provided by NACCHO?

## **Description of Consultant Activities**

### **1. Project Meetings**

- a. Regularly Meet with NACCHO over the course of the project

### **2. Develop Evaluation Plan**

- a. Qualitative Components (e.g. document reviews, interview previous sites; document reviews, interview current sites; interview key stakeholders)
- b. Quantitative Components (e.g. data from some individual projects, surveys across current and previous project stakeholders)

### **3. Implementation of Evaluation Plan**

- a. Implement evaluation plan and regularly update NACCHO about the progress

### **4. Develop Final Report and Presentation**

- a. Final Report
- b. Final Presentation
  - i. Depending on timing of the draft evaluation report, this likely will be at the ORS conference in May 2023 (exact date & location TBD). NACCHO will provide external funding for travel and accommodations if travel to the in-person conference is required.

## **Deliverables**

Selected consultant will enter a contract with NACCHO to complete the deliverables specified below. NACCHO will pay consultant payments in exchange for completion of the assigned scope of work and accepted deliverables. Deliverables may be priced as a percentage of the total award amount. NACCHO will work with the selected consultant to determine the final invoice schedule.

*Please note that submission of a proposal is a statement of acceptance of NACCHO's standard form contract (Appendix A). If any items cannot be accepted, these issues should be noted prior to submitting a proposal.*

The following outlines the deliverables to be produced by the consultant. However, a finalized scope of work will be agreed upon post consultant selection.

**Invoice 1** – November 30, 2022  
Draft evaluation plan (15% funding)

**Invoice 2** – December 31, 2022  
Final evaluation plan and any relevant supporting materials e.g. survey questions, interview guide (20% funding)

**Invoice 3** – March 31, 2023  
Workplan-specific deliverable to be identified based on the selected consultant's workplan (e.g. summary of themes, etc.) (15% of funding)

**Invoice 4** – May 31, 2023  
Preliminary results (15% of funding)

**Invoice 5** – June 30, 2023  
Final evaluation report (20% of funding)

**Invoice 6** – July 31, 2023  
Presentation on evaluation report (15% of funding)

**Proposal Outline:**

To be considered for this project, proposals must be in pdf format and include the following:

- A. Project Narrative (not to exceed 4 pages) that includes:
  - A description of the methodology, including analysis, proposed to meet each of the deliverables listed above.
  - Identification of anticipated challenges and strategies to overcome the stated challenges.
  - A description of any other consultants/firms that will be engaged on this project;
  - The name of the primary staff and other significant contributors, noting their experience working on evaluation, as well as projects related to overdose response and prevention. Relevant resumes/CVs should be attached, but are not included in page limit.
  
- B. Line-Item budget and narrative (templates below), not to exceed \$60,000, that clearly outlines:
  - Personnel (number of staff, percent effort to the project and salary wages or hourly fees).
  - Funds to be provided to other consultants/firms working on the project, if applicable.
  - Funds may not be used to purchase equipment, pay for food and beverages, or support lobbying of any kind.
  
- C. Timeline/Workplan (not to exceed 2 pages):
  - a. A realistic work plan and timeline that includes expected product deliverables, as well as any additional activities required to complete the project deliverables, that will be completed over an 11-month project period.

D. References and/or links to examples of work (does not count towards the page limit).

E. Attachments (not included in page count)

- a. Required: Complete and submit the [Budget](#) and [Budget Narrative](#) templates
- b. Required: Complete and submit the [Vendor Information Form](#)
- c. Required: Complete and submit the [Certification of Non-Debarment](#)
- d. Required: Submit a [W-9](#)
- e. Required: Proof of active registration with SAM.gov in accordance with UEI number
- f. Federally approved indirect/fringe rate or a signed letter on letterhead that provides a detailed breakdown and allocation for expenses incorporated as the indirect rate in your budget (as applicable)
- g. Required for applications of \$30,000: [FFATA form](#) (if you are not able to complete this by the application deadline, you may submit it one week after you have been selected).

#### **NACCHO Contact and Responsibilities:**

NACCHO staff will oversee the contract and serve as the contact for the consultant. Other responsibilities include:

- Provide background information, as appropriate.
- Review all materials, in draft form, and recommend revisions.

#### **Selection Process:**

Each proposal will be reviewed and rated on the following elements:

- **Understanding of Project Purpose and Goals:** Applicant has a clear understanding of the project goals and deliverables. (20%)
- **Project Proposal:** Applicant has a clear methodology, notes anticipated challenges, and describes strategies to overcome the challenges. (35%)
- **Relevant Personnel Experience:** Applicant has clearly documented evidence of their (and that of the proposed project staff) subject matter expertise and experience in evaluation and overdose response and prevention. (25%)
- **Timeline/Workplan:** Applicant has a structured timeline/workplan that identifies how they will complete the project deliverables beyond the stated timelines in the RFP. (20%)
- **Budget:** The proposal includes a detailed, line-item budget justifying the proposed expenses, and the expenses are appropriate for the purposes of the deliverables.

Funding for this RFP is supported by the Centers for Disease Control and Prevention (CDC) cooperative agreement 5 NU38OT000306-04-00 entitled Strengthening Public Health Systems and Services Through National Partnerships to Improve and Protect the Nation's Health.

#### **Deadline/Staff Contact**

The deadline for submission is **August 17<sup>th</sup>, 2022 by 11:59 p.m. Eastern Standard Time.**

Proposals should be submitted electronically, in pdf format, via e-mail to: [IVP@naccho.org](mailto:IVP@naccho.org) with the subject title "Overdose Response Strategy Pilot Projects Evaluation".

## APPENDIX A

### CONTRACTOR AGREEMENT

This Contractor Agreement is entered into, effective as of the date of the later signature indicated below, by and between the National Association of County and City Health Officials (hereinafter referred to as "NACCHO"), with its principal place of business at 1201 (I) Eye Street NW 4th Fl., Washington, DC 20005, and [insert name of Contractor] (hereinafter referred to as "Contractor"), with its principal place of business at [insert mailing address of Contractor].

WHEREAS, NACCHO wishes to hire Contractor to provide certain goods and/or services to NACCHO;

WHEREAS, Contractor wishes to provide such goods and/or services to NACCHO;

NOW, THEREFORE, for good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the parties, intending to be legally bound, do hereby agree as follows:

#### ARTICLE I: SPECIAL PROVISIONS

1. **PURPOSE OF AGREEMENT:** Contractor agrees to provide the goods and/or services to NACCHO to enhance the programmatic activities of \_\_\_\_ GRANT # \_\_\_\_, CFDA # \_\_\_\_, as described in Attachment I. The terms of Attachment I shall be incorporated into this Agreement as if fully set forth herein. Contractor shall act at all times in a professional manner consistent with the standards of the industry.

2. **TERM OF AGREEMENT:** The term of the Agreement shall begin on (insert date) and shall continue in effect until (insert date), unless earlier terminated in accordance with the terms herein. Expiration of the term or termination of this Agreement shall not extinguish any rights or obligations of the parties that have accrued prior thereto. The term of this Agreement may be extended by mutual agreement of the parties.

3. **PAYMENT FOR SERVICES:** In consideration for professional services to be performed, NACCHO agrees to pay Contractor an amount not to exceed \$ #####.00 (enter amount to be paid, either as a flat rate or hourly rate. You should also insert here the time schedule on which the consultant will be paid. All payments will be made within 30 days of receipt of invoice(s) from Contractor and following approval by NACCHO for approved services, as outlined on Attachment I. Three invoices must be submitted as follows:

Invoice No.	Amount	Deliverable	Due date
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Invoice I

Invoice II

Invoice III

(insert time increment). (May be "monthly" or after completion of specific activities, etc. The fewer payment invoices to process the better and the more you can pay later the better!).

NACCHO award number must be included on all invoices. Unless otherwise expressly stated in this Agreement, all amounts specified in, and all payments to be made under, this Agreement shall be in United States Dollars. The parties agree that payment method shall be made by check,

via postage-paid first class mail, at the address for the giving of notices as set forth in Section 23 of this Agreement. Any changes of payment method would require a modification signed by both parties. The final invoice must be received by NACCHO no later than 15 days after the end date of the Agreement. Contractor will be given an opportunity to revise as needed but the final revised invoice must be received no later than 30 days after the end date of the Agreement. NACCHO will not accept any invoices past 30 days of the end date of the Agreement.

## ARTICLE II: GENERAL PROVISIONS

1. **INDEPENDENT CONTRACTOR:** Contractor shall act as an independent contractor, and Contractor shall not be entitled to any benefits to which NACCHO employees may be entitled.
2. **PAYMENT OF TAXES AND OTHER LEVIES:** Contractor shall be exclusively responsible for reporting and payment of all income tax payments, unemployment insurance, worker's compensation insurance, social security obligations, and similar taxes and levies.
3. **LIABILITY:** All liability to third parties, loss, or damage as a result of claims, demands, costs, or judgments arising out of activities, such as direct service delivery, to be carried out by the Contractor in the performance of this agreement shall be the responsibility of the Contractor, and not the responsibility of NACCHO, if the liability, loss, or damage is caused by, or arises out of, the actions of failure to act on the part of the Contractor, any subcontractor, anyone directly or indirectly employed by the Contractor.

All liability to third parties, loss, or damage as result of claims, demands, costs, or judgments arising out of activities, such as the provision of policy and procedural direction, to be carried out by NACCHO in the performance of this agreement shall be the responsibility of NACCHO, and not the responsibility of the Contractor, if the liability, loss, or damage is caused by, or arises out of, the action or failure to act on the part of any NACCHO employee.

In the event that liability to third parties, loss, or damage arises as a result of activities conducted jointly by the Contractor and NACCHO in fulfillment of their responsibilities under this agreement, such liability, loss, or damage shall be borne by the Contractor and NACCHO in relation to each party's responsibilities under these joint activities.

4. **REVISIONS AND AMENDMENTS:** Any revisions or amendments to this Agreement must be made in writing and signed by both parties.
5. **ASSIGNMENT:** Without prior written consent of NACCHO, Contractor may not assign this Agreement nor delegate any duties herein.
6. **CONTINGENCY CLAUSE:** This Agreement is subject to the terms of any agreement between NACCHO and its Primary Funder and in particular may be terminated by NACCHO without penalty or further obligation if the Primary Funder terminates, suspends or materially reduces its funding for any reason. Additionally, the payment obligations of NACCHO under this Agreement are subject to the timely fulfillment by the Primary Funder of its funding obligations to NACCHO.

7. **INTERFERING CONDITIONS:** Contractor shall promptly and fully notify NACCHO of any condition that interferes with, or threatens to interfere with, the successful carrying out of Contractor's duties and responsibilities under this Agreement, or the accomplishment of the purposes thereof. Such notice shall not relieve Contractor of said duties and responsibilities under this Agreement.

8. **OWNERSHIP OF MATERIALS:** Contractor hereby transfers and assigns to NACCHO all right, title and interest (including copyright rights) in and to all materials created or developed by Contractor pursuant to this Agreement, including, without limitation, reports, summaries, articles, pictures and art (collectively, the "Materials") (subject to any licensed third-party rights retained therein). Contractor shall inform NACCHO in writing of any third-party rights retained within the Materials and the terms of all license agreements to use any materials owned by others. Contractor understands and agrees that Contractor shall retain no rights to the Materials and shall assist NACCHO, upon reasonable request, with respect to the protection and/or registrability of the Materials. Contractor represents and warrants that, unless otherwise stated to NACCHO in writing, the Materials shall be original works and shall not infringe or violate the rights of any third party or violate any law. The obligations of this paragraph are subject to any applicable requirements of the Federal funding agency.

9. **RESOLUTION OF DISPUTES:** The parties shall use their best, good faith efforts to cooperatively resolve disputes and problems that arise in connection with this Agreement. Both parties will make a good faith effort to continue without delay to carry out their respective responsibilities under the Agreement while attempting to resolve the dispute under this section. If a dispute arises between the parties that cannot be resolved by direct negotiation, the dispute shall be submitted to a dispute board for a nonbinding determination. Members of the dispute board shall be the Director or Chief Executive Officer of the Contractor, the Chief Executive Officer of NACCHO, and the Senior Staff of NACCHO responsible for this Agreement. The costs of the dispute board shall be paid by the Contractor and NACCHO in relation to the actual costs incurred by each of the parties. The dispute board shall timely review the facts, Agreement terms and applicable law and rules, and make its determination. If such efforts fail to resolve the differences, the disputes will be submitted to arbitration in the District of Columbia before a single arbitrator in accordance with the then current rules of the American Arbitration Association. The arbitration award shall be final and binding upon the parties and judgment may be entered in any court of competent jurisdiction.

10. **TERMINATION:** Either party may terminate this Agreement upon at least fifteen (15) days prior written notice to the other party. NACCHO will pay Contractor for services rendered through the date of termination.

11. **ENTIRE AGREEMENT:** This Agreement contains all agreements, representations, and understandings of the parties regarding the subject matter hereof and supersedes and replaces any and all previous understandings, commitments, or agreements, whether oral or written, regarding such subject matter.

12. **PARTIAL INVALIDITY:** If any part, term, or provision of this Agreement shall be held void, illegal, unenforceable, or in conflict with any law, such part, term or provision shall be restated in accordance with applicable law to best reflect the intentions of the parties and the remaining portions or provisions shall remain in full force and effect and shall not be affected.

13. **GOVERNING LAW:** This Agreement shall be governed by and construed in accordance with the laws of the District of Columbia (without regard to its conflict of law's provisions).

14. **ADDITIONAL FUNDING:** Unless prior written authorization is received from NACCHO, no additional funds will be allocated to this project for work performed beyond the scope specified or time frame cited in this Agreement.

15. **REMEDIES FOR MISTAKES:** If work that is prepared by the Contractor contains errors or misinformation, the Contractor will correct error(s) within five business days. The Contractor will not charge NACCHO for the time it takes to rectify the situation.

16. **COMPLIANCE WITH FEDERAL LAWS AND REGULATIONS:** Contractor's use of funds under this Agreement is subject to the directives of and full compliance with 2 CFR Part 200 (Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Awards), and 45 C.F.R. Part 75 (Uniform Administrative Requirements, Cost Principles, and Audit Requirements for HHS Awards), It is the Contractor's responsibility to understand and comply with all requirements set forth therein.

17. **EQUAL EMPLOYMENT OPPORTUNITY:** Pursuant to 2 CFR 200 Subpart D , Contractor will comply with E.O. 11246, "Equal Employment Opportunity," as amended by E.O. 11375, "Amending Executive Order 11246 Relating to Equal Employment Opportunity," and as supplemented by regulations at 41 C.F.R. part 60, "Office of Federal Contract Compliance Programs, Equal Employment Opportunity, Department of Labor."

18. **DEBARRED OR SUSPENDED CONTRACTORS:** Pursuant to 2 CFR 200 Subpart C, Contractor will execute no subcontract with parties listed on the General Services Administration's List of Parties Excluded from Federal Procurement or Nonprocurement Programs in accordance with E.O.s 12549 and 12689, "Debarment and Suspension."

19. **LOBBYING RESTRICTIONS AND DISCLOSURES:** Pursuant to 2 CFR 200 Subpart E, Contractor will certify to NACCHO using the required form that it will not and has not used Federal appropriated funds to pay any person or organization for influencing or attempting to influence an officer or employee of any agency, a member of Congress, officer or employee of Congress, or an employee of a member of Congress in connection with obtaining any Federal contract, grant or any other award covered by 31 U.S.C. 1352. Contractor will also disclose any lobbying with non-Federal funds that takes place in connection with obtaining any Federal award.

20. **COMPLIANCE WITH FEDERAL ENVIRONMENTAL REGULATIONS:** Pursuant to 2 CFR 200 Subpart F , Contractor agrees to comply with all applicable standards, orders or regulations issued pursuant to the Clean Air Act (42 U.S.C. 7401 et seq.) and the Federal Water Pollution Control Act as amended (33 U.S.C. 1251 et seq.).

21. **WHISTLEBLOWER PROTECTION:** Pursuant to 41 U.S.C. 4712 employees of a contractor, subcontractor, or subrecipient will not be discharged, demoted, or otherwise discriminated against as reprisal for "whistleblowing."

22. EXECUTION AND DELIVERY: This Agreement may be executed in two or more counterparts, each of which shall be deemed an original but all of which together shall constitute one and the same Agreement. The counterparts of this Agreement and all Ancillary Documents may be executed and delivered by facsimile or electronic mail by any of the parties to any other party and the receiving party may rely on the receipt of such document so executed and delivered by facsimile or electronic mail as if the original had been received.

23. NOTICE: All notices, including invoices, required to be delivered to the other party pursuant to this Agreement shall be in writing and shall be sent via facsimile, with a copy sent via US mail, postage prepaid, to the parties at the addresses set forth below. Either party may send a notice to the other party, pursuant to this provision, to change the address to which notices shall be sent.

FOR NACCHO:

National Association of County and City  
Health Officials

Attn: \_\_\_\_\_

[Name of Program Staff]

1201 (I) Eye Street NW 4th Fl.,  
Washington, DC 20005

Tel. (202) \_\_\_\_\_

Fax (202) 783-1583

Email: \_\_\_\_\_@naccho.org

With a copy to:

National Association of County and City Health Officials

Attn: Ade Hutapea, LL.M., CFCM

Lead Contracts Administrator

1201 (I) Eye Street NW 4th Fl.,  
Washington, DC 20005

Tel. (202) 507-4272

Fax (202) 783-1583

Email: ahutapea@naccho.org

FOR CONTRACTOR:

(Name and address of Contractor's Contract Officer or Designee, including telephone and fax.)

IN WITNESS WHEREOF, the persons signing below warrant that they are duly authorized to sign for and on behalf of, the respective parties.

AGREED AND ACCEPTED AS ABOVE:

NACCHO:

CONTRACTOR:

By: \_\_\_\_\_

By: \_\_\_\_\_

Name: Jerome Chester

Name: \_\_\_\_\_

Title: Chief Financial Officer

Title: \_\_\_\_\_

Date:

Date: \_\_\_\_\_

Federal Tax ID No.:

UEI No.: \_\_\_\_\_