

Cross-Sector Legal Coordination in Preparedness: New Tools and Resources

ASTHO-NACCHO Joint Annual Conference
Sacramento – September 10, 2008

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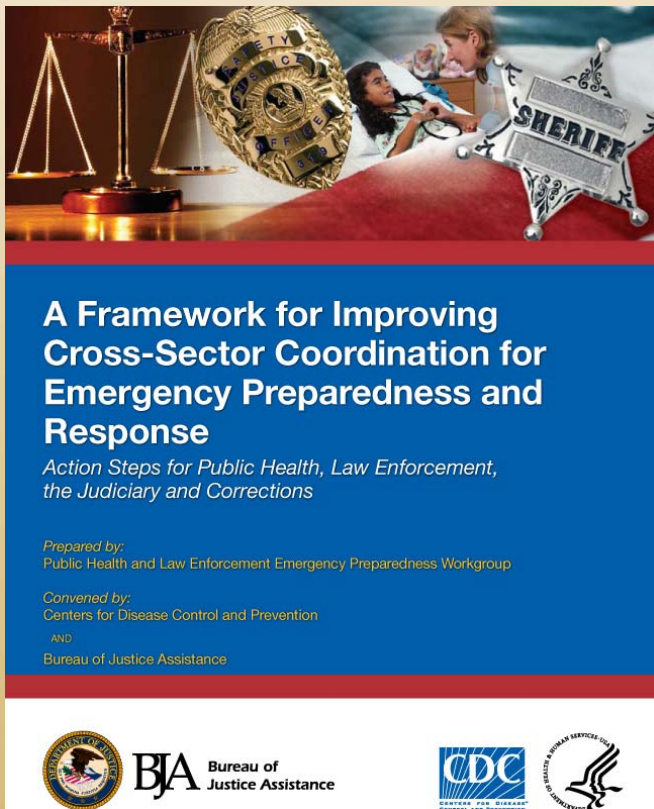
This Session Will:

1. Provide you with information on practice-oriented tools, resources, and options for improving multi-sector coordination with non-traditional partners and legal preparedness for all-hazards emergencies.
2. Foster the identification of approaches for public health officials to consider for incorporating these new tools and resources within their own jurisdictions' preparedness programs.



Session Focuses on Legal Preparedness Tools Developed by: Public Health and Law Enforcement Emergency Preparedness Workgroup

1.



2. *Model MOU for Joint Public Health and Law Enforcement Investigations*

3. *Guide to Developing an MOU for Coordinated Implementation of Community Response Measures to Pandemic Respiratory Disease*

Public Health and Law Enforcement Emergency Preparedness Workgroup

- With COTPER resources, established during 2007-08 by CDC's Public Health Law Program in partnership with DOJ's Bureau of Justice Assistance
- Composition included experts from local, state, and national organizations representing sectors of public health, law enforcement, corrections, and the judiciary
 - ASTHO representatives: David Lakey, MD, and Susan Allan, MD, JD
 - NACCHO representative: Dean Sienko, MD
- Produced documents designed as tools to foster improved multi-sector coordination for public health emergency preparedness and response



Session Outline

- Linking justice constituents (law enforcement, judiciary, and corrections) with public health – *K. Norris*
- State public health perspective on multi-sector engagement in preparedness – *S. Allan*
- Local public health perspective on multi-sector engagement in preparedness – *D. Sienko*
- Description of new tools and resources – *R. Goodman*
- Discussion: impediments to and options for improving multi-sector coordination in preparedness



Questions for Improving Cross-Sector Preparedness

- What are gaps and impediments in your jurisdiction to effectively engaging law enforcement, corrections, and the judiciary on improving coordination in preparedness for public health emergencies?
- What steps can / will you take in your jurisdiction to engage with law enforcement, the judiciary, and corrections to strengthen coordinated preparedness for public health emergencies?



BREAK SLIDE for presentations by other
panel members

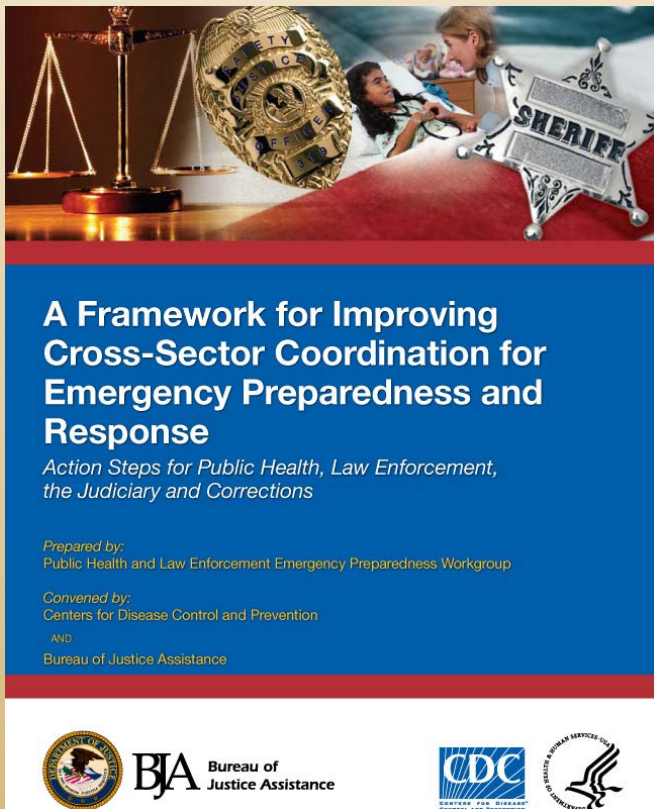
New Tools and Resources for Public Health Legal Preparedness

- Public Health Emergency Law (3.0)
- Forensic Epidemiology (3.0)
- Menu for mutual aid agreements
- Framework for Strengthened Cross-Sector Coordination
- Model MOU for Joint Public Health - Law Enforcement Investigations
- Guide to Developing an MOU for Coordinated Community Response Measures to Control the Spread of Pandemic Disease
- Public health “bench books” for the judiciary
- Template for Social Distancing Law Assessment
- Shared National Action Agenda for Public Health Legal Preparedness



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A Framework for Improving Cross-Sector Coordination for Emergency Preparedness and Response

Action Steps for Public Health, Law Enforcement, the Judiciary and Corrections

Prepared by:
Public Health and Law Enforcement Emergency Preparedness Workgroup

Convened by:
Centers for Disease Control and Prevention

AND
Bureau of Justice Assistance

- A strategic rationale and resource for improving cross-sector coordination in preparedness
- Over 50 action options under four priority areas:
 - Organizing to implement opportunities for action
 - Roles and responsibilities
 - Communications and information-sharing
 - Training, education and exercises



BJA Bureau of Justice Assistance



MOU Tools for Strengthening Cross-Sector Preparedness

Joint Public Health – Law Enforcement Investigations: Model Memorandum of Understanding (MOU)

July 2008

Developed by:

Public Health and Law Enforcement Emergency Preparedness Workgroup

Convened by:

**Centers for Disease Control and Prevention, DHHS
Bureau of Justice Assistance, USDOJ**

Coordinated Implementation of Community Response Measures (Including Social Distancing) to Control the Spread of Pandemic Respiratory Disease

A Guide for Developing a Memorandum of Understanding (MOU) for Public Health, Law Enforcement, Corrections, and the Judiciary

July 2008

Developed by:

Public Health and Law Enforcement Emergency Preparedness Workgroup

Convened by:

**Centers for Disease Control and Prevention, DHHS
Bureau of Justice Assistance, USDOJ**

Intent of the MOU Tools

- Within a given jurisdictional setting (i.e., state, tribal, and/or local jurisdictions) to serve as a means to:
 - Bring to the table representatives of the relevant sectors,
 - Facilitate more complete understanding of each sector's roles and duties, in relation to the other sector(s) in preparing for and responding to certain types of public health emergencies, and
 - Accomplish these purposes in a manner that can be agreed upon by each sector and possibly viewed as binding.

Joint Public Health – Law Enforcement Investigations: Model Memorandum of Understanding (MOU)

July 2008

Developed by:

**Public Health and Law Enforcement Emergency Preparedness
Workgroup**

Convened by:

**Centers for Disease Control and Prevention, DHHS
Bureau of Justice Assistance, USDOJ**

Model MOU for Joint Public Health and Law Enforcement Investigations

- Purpose:
 - This document provides factors and provisions for consideration for adoption by state, tribal, local, and other jurisdictions when developing methods for coordinating joint public health and law enforcement investigations of bioterrorism, suspected bioterrorism, or other public health concerns possibly resulting from deliberate, criminal actions.



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**Coordinated Implementation of
Community Response Measures
(Including Social Distancing) to
Control the Spread of Pandemic
Respiratory Disease**

*A Guide for Developing a Memorandum of
Understanding (MOU) for Public Health, Law
Enforcement, Corrections, and the Judiciary*

July 2008

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Guide to Developing and MOU for Coordinated Implementation of Community Response Measures

- Purpose:
 - To provide guidance for consideration by state, tribal, local, and other jurisdictions when addressing planning efforts to coordinate cross-sector implementation of community responses (including social distancing) to prevent or limit the spread of a severe, contagious respiratory disease such as pandemic influenza.



Guide to Developing and MOU for Coordinated Implementation of Community Response Measures

- Rationale for Guide:
 - “Even though the sectors represented on the Workgroup share overlapping responsibilities for the public’s health and welfare, in general and in most jurisdictions, they tend to operate in isolation from one another.”
 - “Recent emergencies and current disaster scenarios have changed this equation quite radically, to the point where it is difficult to imagine a severe pandemic influenza scenario that would *not* require the involvement of law enforcement, institutional corrections, community corrections, and the judiciary.”



Guide to Developing and MOU for Coordinated Implementation of Community Response Measures

- Scope:
 - Covers the set of community measures that would occur when a contagious disease (e.g., virulent influenza) already has reached pandemic status.
 - At this point, some measures (e.g., involuntary quarantine and isolation) would have limited, if any, indication because of the substantial spread of the disease in question.
 - Instead, public health officials and counterparts in other sectors will be relying on other measures that limit contact between people, (e.g., encouraging people to stay home from work and school and banning congregating in groups).



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Forensic Epidemiology 3.0

Including new scenarios for PH/LE coordination, and previously developed joint investigation scenarios



Developed by:



Forensic Epidemiology 3.0

Including new scenarios for PH/LE coordination, and previously developed joint investigation scenarios



- Contains newly-developed and piloted TTX scenario
- Target: joint training of public health and law enforcement
- Focus: improving coordinated response to a virulent influenza outbreak or pandemic



Developed by:



THE JOURNAL OF LAW, MEDICINE & ETHICS

Special Supplement to Volume 36:1 • SPRING 2008

A Journal of the American Society of Law, Medicine & Ethics • www.aslme.org



The National Action Agenda for Public Health Legal Preparedness

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Centers for Disease Control and Prevention

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NATIONAL ACTION AGENDA FOR PUBLIC HEALTH LEGAL PREPAREDNESS

Improving Cross-sectoral and Cross-jurisdictional Coordination for Public Health Emergency Legal Preparedness

Cheryl H. Bullard, Rick D. Hogan, Matthew S. Penn, Honorable Janet Ferris, Honorable John Cleland, Daniel Stier, Ronald M. Davis, Susan Allan, Leticia Van de Putte, Virginia Caine, Richard E. Besser, and Steven Gravely

Introduction

This paper is one of the four interrelated action agenda papers resulting from the National Summit on Public Health Legal Preparedness (Summit) convened in June 2007 by the Centers for Disease Control and Prevention (CDC) and multi-disciplinary partners. Each

Needs for Strengthening Coordination of Law-Based Responses

Recent catastrophic events and other public health emergencies – such as the terrorism attacks of late 2001 and the hurricane disasters of 2005 – have yielded many lessons for overall emergency prepared-



Public Health Emergency Law 3.0

CDC Foundational Course for Front Line Practitioners



Developed by:





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Mutual aid agreements can be effective tools to assist U.S. state and local governments, Tribes, Canadian provinces, First Nations, and Mexican states in sharing information, data, supplies, resources, equipment, or personnel for the purpose of protecting the public's health. Resources which can be accessed here include:



[A Menu of Suggested Provisions for Public Health Mutual Aid Agreements](#)



[An Inventory of Mutual Aid Agreements and Related Resources](#)

There are currently several agreements in the works; please visit often to get the updates. All current additions will be posted and highlighted on this page (under "new" in the box to the right).

If you have any questions or just want to chat about Mutual Aid, drop me a line!

Dan Stier, JD

email: dstier@cdc.gov

Phone: 404.639.4680

New Stuff

Mutual Aid Agreement Between New England States and Canadian Provinces Receives Congressional Approval

The mutual aid agreement discussed below was signed into law by the President on December 26, 2007.

On December 17th, the House of Representatives passed House Joint Resolution 59, a companion to Senate Joint Resolution 13, which had earlier been passed by the Senate. The Joint Resolutions provide Congressional approval of the International Emergency Management Assistance Memorandum of Understanding (IEMAMOU), a mutual aid agreement executed in 2000 by the States of Connecticut, Maine, Massachusetts, New Hampshire, Rhode Island, and Vermont, and the Provinces of Labrador, New Brunswick, Newfoundland, Nova Scotia, Prince Edward Island, and Quebec.

[more](#)



Public Health Law Program



Public Health “bench books” for the judiciary

http://www2a.cdc.gov/phlp/port_bench.asp



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For Additional Information on Public Health Law

All accessible at WWW.CDC.GOV/PHLP

- Compilation of public health legal preparedness resources
- PH / LE Emergency Preparedness Workgroup products
- National Action Agenda for Public Health Legal Preparedness
- “Public Health Emergency Law” Course
- *CDC Public Health Law News*

